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## Planning for low-carbon development: Coal, renewables and co-benefits

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**Energy Research Centre** 



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## Context – SA and Australia

	Australia	South Africa							
Contextual and developmental indicators									
Population size	22.8 million	51.7 million (2011 census)							
Size of economy, GDP <sub>ppp</sub>	\$915.098 billion	\$578.640 billion (IMF 2012 est)							
Income, GDP <sub>ppp</sub> / capita	\$40,847	\$11,302							
Gini coefficient (100 unequal, 0 equal); Human Dev. Index	30.5; 0.929	63.1; 0.619							
GHG emissions indicators									
Absolute annual GHG emissions	543 Mt CO <sub>2</sub> -eq 581 incl LULUCF (in 2010, six gases, reported in FCCC/ SBI/2012/31)	461 Mt CO <sub>2</sub> -eq 442 incl LULUCF (in 2000, three gases, reported in 2 <sup>nd</sup> NatComm, 2009)							
Emission projections by 2020	693 Mt CO2-e in 2020 DCCEE 2012	749 Mt CO2-e in 2020; 615 lower, 883 upper bound BAU LTMS 2007; Note to White Paper 2011							
Per capita emissions (GHG / capita)	25; 27 (DCCEE 2012; CAIT)	9 (CAIT)							
Emissions intensity (CO2 / TPES and CO2 / GDPppp)	3.01 t CO2 / TPES 0.56 t CO2 / 2000 US\$ (IEA 2011)	2.56 t CO2 / TPES 0.70 t CO2 / 2000 US\$ (IEA 2011)							
Carbon intensity of electricity $(CO_2 / kWh)$	814 gCO2 / kWh (CAIT)	963 gCO2 / kWh (Eskom AR)							
	Energy and power indicators								
Total primary energy supply (TPES)	131 Mtoe (IEA, for 2009)	161 Mtoe (IEA, for 2009)							
Coal as share of TPES	37%	73%							
Electricity generated (TWh)	244 TWh (IEA, for 2009)	224 TWh (IEA, for 2009)							
Access to electricity (% pop)	99%?	80% (for lighting)							

#### Eliminating poverty and reducing inequality are key strategic objectives



Source: National Planning Commission 2011 Diagnostic Report

South African coal and some global context

#### **Coal use in South Africa**





### 30% of liquid fuels



93% of electricity production (Eskom = 125Mt in 2011)

#### **Coal as share of total primary energy consumption**



Source: BP Statistical Review of Energy 2011

#### South African and Australian coal in a global context

Hard coal production (2010 Mt)		Hard coal exports (2010 Mt)	
China	3 162	Australia	298
USA	932	Indonesia	162
India	537	Russia	109
Australia	353	USA	74
South Africa	255	South Africa	69
Russia	248	Colombia	69
Indonesia	173		

## Coal trade flow (2007)

#### Main trade flows in hard coal traffic by sea, 2006 [in Mt]



\*\* Incl. 3 from Indonesia and 1 from South Africa

Source: VDKI, Hamburg 2007

187 Mt

coking coal

#### Trends in coal export from Richards Bay (up to 2009)

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Renewable energy technologies – scenarios, IPP procurement programme, costs and co-benefits

## **Studies of RE often focus on mitigation and costs**

Marquard, Merven and Tyler (2008), Costing a 2020 Target of 15% Renewable Electricity for South Africa

- 15% RE for electricity by 2020 electricity costs slightly (15%) higher than baseline – context of doubling of prices
- Combined with EE programme, average electricity costs will *lower* than baseline for most of 2015-2020
- Add carbon finance to both RE and EE 18% below modelers' reference case
- Mitigation costs turn from added costs (R141 / t CO2-eq; or 0.10% of GDP) to negative (-R39, i.e. saving; -0.07% of GDP)
- Consider other cost parameters total system cost, annual investment requirements, total annual electricity production costs (from annualised capex), average cost of electricity
- But what about benefits?

#### **Key developmental benefits of RE**

- In context of poverty and inequality
- Key motivator of policy is development, rather than climate
- Benefits of renewable energy significant in terms of
  - Job creation

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- Water reduced use of scarce resource, further stresses from climate change
- Local community participation
- Local content, if well designed
- Ownership, control, management
- Socio-economic development
- (Latter may also be applied to baseload IPP announced late 2012)

Co-benefits – or primary developmental benefits – key to motivating action in SA

# Renewable energy independent power producer procurement programme (IPPPP)

- Procuring 3725MW in five different rounds
- 1st round: 53 bids received, 28 preferred bidders
- 2nd round 79 bids received, 19 preferred bidders
- 3rd round submissions due 1 October 2012

Data Source: Department of Energy







47 selected projects in July 2012 Financial closure in September 2012 on 28 projects, 1425 MW, R47 billion investment Socio-economic development interventions •1 - 1.5% of total project revenue

Job creation

Socioeconomic Development

> Economic development for local communities

Ownership

Number of citizens from

SA-based employees

local communities employed

•12-20% of total number of

Shareholding by local communities •2.5- 5.0% of total shareholding •Or entire ownership requirement of 12-30%

Development

Enterprise

Enterprise development •0-0.6% of total revenue

EDC ELEMENT OBLIGATIONS					Onshore Wind		
No.	Group	Description	Measurement	Threshold	Target	Bidder's Response	
1.	Job creation	100-SR-01 RSA-Based Employees who are Citizens	Number of Citizens employed *100 / Number of RSA Based Employees	50.0%	80.0%	-	
		100-SR-02 RSA-Based Employees who are Black Citizens	Number of Black Citizens employed *100 / Number of RSA Based Employees	30.0%	50.0%		
		100-SR-03 Skilled Employees who are Skilled Black Citizens	Number of Skilled Black Citizens employed *100 / Skilled Employees	18.0%	30.0%		
		100-SR-04 RSA-Based Employees that are Citizens from Local Communities	Number of Citizens from Local Communities employed *100 / Number of RSA Based Employees	12.0%	20.0%		
2.	Local Content	200-SR-01 Value of Local Content Spend	Value of Local Content Spend / Total Project Value	15.0%	25.0%		
3.	Ownership	300-PC-01 Shareholding by Black People in the Project Company 300-CC-01 Shareholding by Black People in the Contractor responsible for Construction	Shareholding by Black people / Total Shareholding	12.0% 8.0%	30.0% 20.0%		
		300-OM-01 Shareholding by Black People in the Operations Contractor <sup>3</sup>		8.0%	30.0%		
		300-PC-02 Shareholding by Local Communities in the Project Company	Shareholding by Local Communities / Total Shareholding	2.5%	5.0%		
4.	Management control	400-SR-01 Black Top Management	Number of Black People in Top Management using the Adjusted Recognition of Gender *100 / Number of People in Top Management		40.0%	( * )	
5.	Preferential Procurement	500-SR-01 BBBEE Procurement Spend	Amount of Procurement Spend on BBBEE Contributors recognised in terms of BBBEE Recognition Levels * 100 / Total amount of Procurement Spend		60.0%		
		500-SR-02 QSEs and EMEs Procurement	Amount of Procurement Spend on QSEs and EMEs * 100 / Total amount of Procurement Spend		10.0%		
		500-SR-03 Women Owned Vendors Procurement	Amount of Procurement Spend on Women Owned Vendors * 100 / Total amount of Procurement Spend		5.0%		
6.	Enterprise Development	600-SR-01 Enterprise Development Contributions	Enterprise Development Contributions * 100 / Revenue		0.6%		
		600-SR-02 Adjusted Enterprise Development Contributions	Adjusted Enterprise Development Contributions * 100 / Revenue		0.6%		
7.	Socio-Economic Development	700-SR-01 Socio-Economic Development Contributions	Socio-Economic Development Contributions * 100 / Revenue	1.0%	1.5%		
		700-SR-02 Adjusted Socio-Economic Development Contributions	Adjusted Socio-Economic Development Contributions * 100 / Revenue	1.0%	1.5%		

### **Co-benefits of coal ?**

#### Key mining sector

- Production 2010: 254.5Mt
- Exports 2010: 66.3Mt
- Value: R73.2bn

- 73 817 jobs
- 1.2% GDP direct
- 3% indirect



Starting to balance cost, carbon, access, water, security - in electricity planning

#### Multipled criteria used in IRP2010 – with carbon the key externality



*Source: Department of Energy, presentation on IRP 2010-2030* 

#### WISE COMPROMISES REQUIRED

- The IRP must balance economic, social and environmental objectives
- It should provide affordable energy, while
  - ensuring security of supply,
  - providing opportunities for creation of local industry clusters,
  - and helping to achieve the emission targets committed to in Copenhagen

## IRP2010 demand forecast assumes continuation of minerals-energy complex



**ERC** 

#### **Emissions in electricity plan**



#### **Electricity price increase due to build pgm, not carbon** except in EM 3.0 poorly formulated



## **Electricity transition with a carbon budget**



## **Concluding remarks**

- Significant effort required, under BAU SA's per capita emissions would grow as high as Australia's
- Electricity key sector coal and renewable energy sources large
- Both SA and Australia use and export significant coal, significant renewable energy sources
- Shifting away from coal is a major challenge in transition to a lowcarbon development path
- For South Africa, have to achieve at same time as eliminating poverty and reducing inequality
- Need to start from development to address mitigation
- How do we assess costs and benefits? And more than just financial cost
- Jobs, water, local community participation, local content, ownership, management;
- SA's electricity plan started to balance economic, social and environmental criteria

# Thank you

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